

# **Expanded Services/Discretionary Activities Funded by TANF**

Review of Virginia's Temporary Assistance for Needy Families (TANF) Program

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Amy M. Atkinson

### Study Mandate



- During the 2016 General Assembly Session, Senator Barbara Favola introduced Senate Joint Resolution 95. The resolution directed the Commission on Youth to:
  - evaluate the Department of Social Services' administration of the Temporary Assistance for Needy Families (TANF) Program and identify the amount of and reasoning for unused TANF funds;
  - determine whether TANF funds are being used for the intended purposes of the TANF Program or whether such funds are being diverted to other programs or non-TANF purposes;
  - determine whether and how TANF funds can be better used to stabilize families economically, help provide educational opportunities, and provide parenting classes and identify other support services that could be made available through TANF funding to strengthen families; and
  - consult with all relevant stakeholders.
- COY is to report recommendations prior to the 2017 General Assembly Session.

### TANF Overview



- TANF programs must meet one of four federal requirements:
  - 1. Provide assistance to needy families so children can be cared for in their own homes or homes of relatives;
  - End dependence of needy parents on government benefits by promoting job preparation, work and marriage;
  - 3. Prevent and reduce the incidence of out-of-wedlock pregnancies; and
  - 4. Encourage the formation of two-parent families.
    - Services under the first two purposes are means-tested and activate work requirements and time limits.

#### TANF Uses



- TANF can be used to fund a variety of programs and services.
- "Expanded Funding" is currently used for:
  - Healthy Families (\$9.0M)
  - Comprehensive Health Investment Project (\$2.4M)
  - Resource Mothers (\$1M)
  - Domestic Violence (\$3.3M)
  - Community Action Agencies (\$4.25M)
  - Boys and Girls Clubs (\$1M)
  - EITC Grants (\$186K)

Expanded Services Subtotal (\$21.2M)



- Healthy Families is a nationally recognized evidence-based home visiting program model.
- Healthy Families connects new parents around the state with a variety of services, including – for the most overburdened families – a free-of-charge home visitor who supports the family before the child is born until the child enters school.
- Services begin prenatally or right after the birth of a baby and are offered voluntarily, intensively, and over the long-term (3 to 5 years after the birth of the baby).
- The Healthy Families' goals include:
  - improving pregnancy outcomes and child health;
  - promoting positive parenting practices;
  - promoting child development; and
  - preventing child abuse and neglect.



- Healthy Families services fulfill TANF purpose 3 (primary) and purpose 4 (secondary).
- Target Population New parents or expectant parents are screened for services. Those new or expectant parents who are assessed as being at-risk for child abuse/neglect are offered the voluntary home-visiting services. Due to limited resources, many localities only offer these services to first-time parents.
- Eligible Families There is not an income determination for Healthy Families; however, this program targets at-risk families.
- Geographic Area(s) Served 32 sites in Virginia.



#### 32 sites in Virginia

- Healthy Families Alexandria
- Arlington Healthy Families
- Healthy Families of the Blue Ridge (Harrisonburg, Staunton, Waynesboro, Augusta, Bath, Highland, Rockingham)
- Central Virginia Healthy Families (Bedford City and County, Lynchburg, Amherst, Appomattox, Campbell)
- Charles City & New Kent Healthy Families
- Charlottesville/ Albemarle Healthy Families
- Chesterfield/ Colonial Heights Families First
- Healthy Families Culpeper
- Healthy Families of Danville/ Pittsylvania County
- Healthy Families Fairfax (Fairfax City & County, Falls Church)
- Healthy Families Fauquier
- Hampton Healthy Families Partnership
- Henrico Healthy Families
- Hopewell/Prince George Healthy Families
- Healthy Families/IN-MED Loudoun
- Healthy Families Madison County
- Newport News Healthy Families
- Shenandoah Healthy Families

- Healthy Families Orange
- Healthy Families of Page County
- Petersburg Healthy Families
- Healthy Families Prince William Area
   (Manassas, Manassas Park, Prince William)
- Healthy Families Rappahannock Area (Fredericksburg, Caroline, King George, Spotsylvania, Stafford)
- Healthy Families Rappahannock County
- Families First of Richmond
- Healthy Families Northern Shenandoah Valley (Winchester, Clarke, Frederick)
- Healthy Families of the Southwest (Lee, Scott, Wise, Norton)
- Healthy Families Suffolk
- Three Rivers Healthy Families (Essex, Gloucester, King & Queen, King William, Lancaster, Mathews, Middlesex, Northumberland, Richmond County, Westmoreland)
- Virginia Beach Healthy Families
- Warren County Healthy Families
- Healthy Families West Piedmont (Martinsville, Franklin, Patrick, Henry)

- The Virginia General Assembly appropriates TANF funding for the Healthy Families program.
- The Virginia Department of Social Services (VDSS) administers funds.
- There is no General Assembly reporting requirement; however, there are contractually driven reports.
- The statewide organization, Prevent Child Abuse Virginia (PCAV) receives funding through the Healthy Families' Initiative to provide technical assistance, quality assurance, training, and evaluation for the Healthy Families sites.
- VDSS has individual contracts with local Healthy Families sites. New contracts were awarded for FY 16 based on an updated formula using the 2013 number of live births and the 2013 child abuse reports, weighted equally, for each service area.
- VDSS monitors grantees and evaluates performance for each of the 32 sites. All sites report quarterly and annually to VDSS with statistical information.

- Dr. Joseph Galano with the College of William & Mary and Lee Huntington of Huntington Associates have evaluated Healthy Families Virginia statewide for PCAV.
- Outcome measures in the Healthy Families Virginia Statewide
   Evaluation Executive Report FY 2011-2015 documented that enrolled families:
  - are healthier and have substantially higher immunization rates;
  - are more likely to receive early prenatal care and have fewer low birth weight babies;
  - are more sensitive and responsive toward their children, have strong parent-child relationships, and use positive forms of discipline;
  - detect and address developmental delays early;
  - have home environments that stimulate healthy cognitive, emotional, and social development;
  - successfully delay subsequent pregnancies;
  - provide positive child-rearing environments; and
  - have low rates of child abuse and neglect.



- Percentage of Healthy Families recipients on TANF Unknown
- According to the Statewide Evaluation, enrolled families are:
  - Unmarried 83%
  - Less than a high school education 39%
  - College graduates 6%
  - Average age 22.8 years
  - Race Black 49%, White 26%, Hispanic 22%, Multiracial or Asian/Pacific Islander 3%
  - No health insurance at enrollment 22%
  - English not primary language 19%

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#### **FY 2011-2015 Virginia Statewide Evaluation Outcome Results**

- Birth Weights 90% of all children were born with healthy birth weights.
- Immunizations 86% of all children received 100% of their 16 scheduled immunizations.
  - The one-year rate for FY 2015 was an even stronger 90%, which runs counter to state and national declining trends in immunization completion (Virginia's immunization rate for the general population for 2013 was 74.6%).
- Connection To, and Continuation With, Medical Care Providers 93% of all children had a primary health care provider within two months of birth. 94% of all children continued to have medical care providers after six months.
- Subsequent Births 80% of both teen and non-teen mothers had no subsequent births and 5% of teens and 7% of non-teen mothers had a subsequent birth after the targeted 24-month interval.
  - This represents a 85% success rate for teens and an 87% success rate for older mothers statewide.
- Parent-Child Interaction 94% of the 2,134 assessments of parent-child interactions were within normal limits.
- Home Environment 95% of the 2,486 HOME assessments were within normal limits.



## Number of Individuals/Families Served and Expenditures

State Fiscal Year	Funding	Number of Individuals or Families Served	Average cost/recipient
FY 2012	\$3.6 million	4,565	\$789
FY 2013	\$3.3 million	4,279	\$771
FY 2014	\$3.6 million	4,315	\$834
FY 2015	\$4.2 million	4,104	\$1,023



## Healthy Families TANF Funding History

	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
TANF	\$2.48 Million	\$2.8 Million	\$4.28 Million	\$4.28 Million	\$9.03 Million	\$9.03 Million
GF	\$760,000	\$951,896	N/A	N/A	N/A	N/A

- CHIP of VA programs are local public/private partnerships that provide comprehensive care coordination, family support and referral to medical and dental services for low-income at-risk children.
  - CHIP of VA does not provide medical or dental services.
- The mission of CHIP of VA is "to partner with communities, to strengthen families with young children, to improve community health, and to increase family self sufficiency."

- CHIP of VA focuses on matching families to comprehensive preventive and primary care providers, coupled with family support services.
- CHIP nurses and home visitors work to develop plans for parenting education, health and nutrition, home safety, education and job training.
- Core Services Include:
  - Screening, Assessment and Planning Services include assessing the family and child strengths and needs, leading to the development of family service plans.
     Assessments include child health, development and safety; family wellness and stability; parent work experience and employability.
  - 2. Education and Support Services include assisting parents in acquiring parenting skills, learning about growth and development, promoting the health and well-being of their families and increasing self-sufficiency.
  - 3. Follow-Up Activities include ensuring that necessary services are received by families, and are effective in meeting their needs.
  - Referral and Outreach Services include linking families to available community resources and ensuring connections to appropriate community agencies.

- While CHIP's efforts cross over into several TANF purposes, they primarily focus on purpose 2 and purpose 4 of TANF.
- Target Population This program targets low-income families with atrisk children in order to promote strong families, improve child health and increase family self-sufficiency.
- Eligible Families Any family 1) expecting a child or having minor children under age 6 in the home, 2) with an income level at or below 200% of FPL, 3) living within any locality with a CHIP of VA program.
- Geographic Area(s) Served CHIP operates in 6 sites, serving children in 26 localities across the state.
  - Sites are located in Charlottesville, S. Hampton Roads, New River Valley, Greater Richmond/Petersburg, Roanoke, and Southwest Virginia.
  - CHIP will soon have 8 sites serving 30 localities
- Local programs are overseen by community-based organizations.

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- Percentage of CHIP recipients on TANF approximately 12% to 15%.
- The Virginia General Assembly appropriates TANF funding for the CHIP program.
- There is no General Assembly reporting requirement; however, there are contractually driven reports.
- There is a Memorandum of Agreement (MOA) between VDSS and the Virginia Department of Health (VDH).
- VDSS oversees statewide administration and financing. VDH is the public health agency partner. VDH maintains documentation of expenditures.
- Reimbursement requests and cumulative performance and outcomes are submitted to VDSS quarterly.

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- Average age of moms: 27
- Average # of kids: 2
- 38% have 2 parents in the home
- 59% of moms have a high school diploma or GED
- 35% of moms have a chronic health condition
- 27% have a diagnosed mental health condition

#### Work Plan Targets and Progress FY 16 – Outcomes

- Serve at least 2,400 low-income families (under 200% FPL), including 650 newly enrolled families
  - 2,288 families served (95.3% of goal) with 579 new families enrolled (89.1% of goal)
- 90% of enrolled families will be actively engaged in family needs assessment and/or service plan facilitation
  - 97.2% of families engaged
- Provide enrolled families with at least 21,000 home visits
  - 19,897 home visits provided (94.7% of goal)
- Provide families with 8,000 referrals to appropriate community services/local agencies
  - 8,138 referrals made
- 90% of families (actively enrolled for 3 months or more) will receive all 4 core services
  - 98.0% of families have received all 4 services.

#### **Work Plan Targets and Progress FY 16 – Outcomes**

- After one year of CHIP services 90% of CHIP children will have a medical home.
  - 97.2% have a medical home
- 90% of CHIP children will be up-to-date or on-track with their immunizations.
  - 90.9% are immunized
- 30% reduction in unmet maternal medical needs
  - 40.9% reduction
- 40% reduction in the number of families with 2 or more moves.
  - 43.8% reduction
- 35% reduction in the number of families with unmet food needs
  - 37.9% reduction
- 40% of families will have one or both parents employed.
  - 46.9% employed
- Of the parents who have not received their high school diploma or GED prior to enrollment, 10% of mothers will have successfully done so after two years of CHIP.
  - 18.3% graduated
- 50% of children ages 3 to 6 will be participating in early childhood programs or out-of-home care.
  - 8.9% in school/out-of-home care



#### **CHIP TANF Funding History**

	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
TANF	N/A	\$400,000	\$850,000	\$1.4 Million	\$2.4 Million	\$2.4 Million
GF	\$1.9 Million	\$1.38 Million	\$1.38 Million	\$832,946	\$832,946	\$832,946

- Resource Mothers is a home-visiting program providing a combination of social support, education and practical assistance to first-time pregnant teens ages 19 and under and help them to make the transition to parenthood.
- The program's goals are to:
  - Reduce infant mortality
  - Prevent low-weight births and repeat pregnancies
  - Encourage early and regular pre-natal care
  - Ensure on-schedule immunizations for infants by their 1st birthday
  - Delay second pregnancies
- Services Resource Mothers offers include:
  - Access to early prenatal care
  - Information about Medicaid, WIC and other community resources
  - Provide education on parenting skills
  - Help the mother finish school, obtain GED, and assist with gaining skills to become more employable
  - Family involvement in creating a stable, nurturing home
  - Developing a plan for baby's care while mother is at work or school
  - Transportation to and from prenatal visits
  - Providing classes such as car seat training and breastfeeding



- Resource Mothers fulfills TANF purpose 4 by providing educational and supportive services for other members of the family unit, such as the male partners, the teens' parents and the infants.
- Target Population At-risk, pregnant teens, 19 years of age or less, serves a two-generation or three-generation program population.
- Eligible Families There is not an income determination, any pregnant teen is eligible.
- Geographic Area(s) Services In FY 2015 the Resource Mothers Program contractors included 8 health district offices and 5 private contractors.



#### The 8 health districts were:

- Crater Health District,
- Cumberland Plateau Health District,
- Eastern Shore Health District,
- Lenowisco Health District,
- Mount Rogers Health District,
- New River Health District,
- Richmond City Health Department, and
- Three Rivers Health District.

#### The 5 private contractors were:

- Arlington Public Schools,
- Center for Child and Family Services,
- Northern Virginia Resource Mothers Program,
- Rockingham Memorial Hospital-Sentara, and
- The UP Center.



- The Virginia General Assembly appropriates TANF funding for the Resource Mothers program.
- There is no General Assembly reporting requirement; however, there are contractually driven reports.
- There is an MOA between VDSS and the Virginia Department of Health (VDH).
- VDSS oversees statewide administration and financing. VDH is the public health agency partner. VDH maintains documentation of expenditures.
- Reimbursement requests are submitted to VDSS quarterly.
- The Resource Mothers' State Program Coordinator provides technical assistance, conduct annual site visits, monitor data and review monthly, quarterly, and annual reports.



## Resource Mothers TANF Funding History

	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
TANF	N/A	N/A	N/A	N/A	\$1.0 Million	\$1.0 Million
GF	\$905,480	\$1,231,560	\$547,606	N/A	N/A	N/A
VDH				\$902,433*		

### Home Visiting Programs Receiving TANF Funds



#### **Target Population & Staffing**

Home Visiting Program	Target Population	Staffing
Resource Mothers	Prenatal—1 year	Community Health Workers
	Teen parents	
Healthy Families VA	Prenatal—age 5	Family Support Workers
	At-risk	
CHIP of Virginia	Prenatal—age 6	RNs & Parent Educators
	Low-income	

#### **Enrollment & Eligibility Periods**

Model	prenatal	birth	through age 3 months	through	through age 2	through age 3	through age 5 kindergarten entry
Resoure							
Mothers							
(teens only)							
Healthy							
Families							
CHIP							

Enrollment window

Max. Length of Service by Child's Age

27



- Domestic Violence services provided as a grant to local domestic violence programs for purchase of crisis and core services for victims of domestic violence, including 24-hour hotlines, emergency shelter, emergency transportation, and other crisis services as a first priority.
- TANF funds make up a portion of the total funds awarded to local domestic violence programs.
  - Funds may be used only to provide services and benefits that meet the TANF definition of non-assistance.



- The Virginia General Assembly appropriates funding for the Domestic Violence Grants.
- There is no General Assembly reporting requirement; however, there are contractually driven reports.
- VDSS administers the funds and monitors performance for each of the grantees.
- All sites report semiannually and annually to VDSS. Grantees required to include an evaluation component in their reports.
- Through this single solicitation, funding from multiple streams are distributed.
  - Local domestic violence programs must obtain funding from a broad base of federal, state and local sources to fully address local needs.
  - Current grantees received funding for the period July 1, 2016 through June
     30, 2017 from a variety of federal/state funding sources.



- Services relate to TANF purposes 1 and 2.
- Target Population TANF funds may be used to address the housing-related needs of families who are homeless or precariously housed – including families in these situations due to domestic violence – consistent with TANF rules on providing benefits and services to needy or eligible families.
- Eligible Families Families do not have to be receiving TANF cash assistance in order to qualify for housing services.
  - Due to the correlation between parenting, poverty and domestic violence, most shelter residents are TANF eligible.
  - Geographic Area(s) Served Domestic violence programs are statewide, although each individual program has an area that it serves.\*



- Appropriated funds are not intended to supplant/duplicate established resources or funds.
- Expectation that there are to be contributions from other public/private sources.
- There are stringent confidentiality requirements from other funding sources, and these apply to the TANF population.
- Grantees receive funding from other funding streams:
  - ➤ The Virginia Family Violence Prevention Program are general and non-general funds appropriated by the Virginia General assembly for the provision of domestic violence services
  - ➤ The Family Violence Prevention and Services Act a federal funding source where funds are awarded to Virginia for the provision of shelter and services for victims of domestic violence
  - State General Funds State General Funds are funds appropriated by the Virginia General Assembly for the provision of domestic violence services.



- For FY 16, a total of \$9,730,921 was administered through the Domestic Violence Prevention and Services Program grants.
  - Awards were made to 51 organizations and local governments.
- In FY 17, VDSS awarded 50 local grants to provide crisis and core services such as hotlines, emergency shelter, and advocacy for both children and adult victims.
  - Of the 50 contracts, 30 of them include TANF in the mix of funding.

#### **Domestic Violence**



## Grants for Domestic Violence Allocations & TANF Funding History

State Fiscal Year	TANF	Victims of Crime Act	Family Violence Prevention and Service Act	Family Violence Prevention Program	Total
FY 2012	\$1 million (+249K GF)	\$2.6 million	\$2.1 million	\$1.5 million	\$7.4 million
FY 2013	\$0 TANF (\$1 million NGF + 249K GF)	\$2.3 million	\$2.1 million	\$1.5 million	\$7.1 million
FY 2014	\$0 TANF (\$1 million NGF + 249K GF)	\$2.6 million	\$2.0 million	\$1.3 million	\$7.2 million
FY 2015	\$2.3 million (+259K GF)	\$2.8 million	\$2.2 million	\$1.3 million	\$7.9 million
FY 2016	\$2.3 million (+1.4 million GF)	3.2 million	2.2 million	1.3 million	10.5 million
FY 2017	\$3.3 million (+1.4 million GF)	0	\$2.4 million	\$1.3 million	8.4 million

Source: Virginia Department of Social Services. (2015). Annual Statistical Report of VDSS; Appropriations Acts for each FY; N. Fowler, Personal Communication, August 23, 2016.

## Community Action Agencies



- The Community Action Network consists of 28 local agencies and 3 statewide agencies that provide an array of services for low-income families and individuals.
  - The 28 local Community Action Agencies serve all but six localities in Virginia.
- TANF funds are used in combination with federal Community Services Block Grant (CSBG) funds, state general funds, and other federal, state, local, and private sector funding.
- The TANF funds are used to support a variety of programs that help individuals and families manage the conditions of poverty, overcome the causes of poverty, and ultimately move towards self-sufficiency.
  - Most common among these services are emergency financial assistance, employment, and job training.

## Community Action Agencies



- Community Action Agencies are statewide, although each individual program has an area that it serves.
- VDSS administers the funds
- There is no General Assembly reporting requirement; however, there are contractually driven reports.
- Federal CSBG statutes require that VDSS monitor local Community Action Agencies least once every three years to ensure subrecipients are meeting performance goals, administrative standards, financial management requirements, and other requirements.
  - VDSS strives to do this at least annually.
  - There is an annual funding application, quarterly reporting requirements, and performance results are submitted annually.
- Training and technical assistance through VDSS and the Virginia Community Action Partnership.

## Community Action Agencies



- Services relate to TANF purposes 1 and 2.
- Target Population Targeted to serve needy families with minor children.
- Eligible Families All clients served using TANF funds must be at or below 200% of the federal poverty line (thus providing a means test).



# Virginia Community Services Block Grant Information System Survey – Federal Fiscal Year (FFY) 2014

- Community Action Agencies provided services to 168,417 low-income individuals including:
  - 45,161 people who lacked health insurance
  - 21,322 people with disabilities
  - 27,782 seniors
  - 50,645 children
- 78% of families served by the CSBG Network lived below 100% of FPL.
- 42% of families served were below 50% FPL.



#### Virginia Community Services Block Grant Information System Survey – FFY 2014

- \$9,614,923 in CSBG funds were allocated in support of local entities in Virginia.
- The VA Network's non-CSBG funding totaled \$119,196,035.
- TANF funds are distributed using the same formula as the CSBG Block Grant
  - All increased state or federal funds distributed to Community Action Agencies shall be distributed as follows: "The funds shall be distributed to all local Community Action Agencies according to the Department of Social Services funding formula (75 percent based on low-income population, 20 percent based on number of jurisdictions served, and five percent based on square mileage served), adjusted to ensure that no agency receives less than 1.5 percent of any increase."



#### Virginia Community Services Block Grant Information System Survey – FFY 2014

- For every \$1 of CSBG, the VA Network leveraged \$12.40 from federal, state, local, and private sources, including the value of volunteer hours\*
  - \$8.31 Federal
  - \$0.82 State
  - \$1.39 Local
  - \$1.38 Private
  - \$0.50 Value of Volunteer Hours\*



# **Community Action Agencies TANF Funding History**

	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
TANF	\$500,000	\$500,000	\$1.0 Million	\$2.0 Million	\$4.25 Million	\$4.25 Million
GF	N/A	N/A	N/A	N/A	N/A	N/A

- In FY 17 and FY 18, the Virginia Alliance of Boys and Girls Clubs received TANF funding to expand community-based prevention and mentoring services across the Commonwealth.
- In support of the Commonwealth's TANF goals, the Virginia Alliance of Boys & Girls Clubs proposes to serve 1,500 young people between the ages of 6 and 18 with Club programming across the following priority program areas:
  - academic success,
  - workforce development, and
  - healthy lifestyles.
- The Alliance intends that all eligible clubs will participate in the funding opportunity, providing Club programming to young people statewide.

- In year one, the Alliance will serve 1,500 young people.
- The Alliance will sustain this level of service in the second year.
- The Virginia Alliance will also encourage participants to attend the Club at least three days/week during the grant period.
- Grant Programs:
  - Career Launch
  - Junior Staff
  - Money Matters
  - Passport to Manhood
  - Power Hour
  - Project Learn
  - SMART Girls
  - SMART Moves
  - Triple Play

#### Career Launch

- Who: Boys & Girls Club members ages 13 to 18
- What: Career Launch provides a ranges of opportunities to help teens develop the skills essential for workforce success. Mentoring is a key program option — teens are matched with adult professionals with similar career interests, who share their real-world experience, assist with job skills practice and help with career and postsecondary educational planning.
- Third-party evaluation: Conducted in 2008, study found participants documented knowledge gains and positive behavior changes.

#### Junior Staff

- Who: Boys & Girls Club members ages 13 to 18
- What: To provide teens with opportunities to gain meaningful work experience, be role models for younger Club members, and learn about careers in youth development. Teens can meet a real need in their Club by working in Junior Staff positions. Under the supervision of Club professionals, teens develop interpersonal skills, a strong work ethic and a sense of community engagement while experiencing on-the-job Club work.
- Third party evaluation: Unknown; Junior Staff provides teens with age-appropriate skill-building opportunities and hands-on Club work experience in four areas:
  - Customer Service
  - Community Service
  - Apprenticeship
  - Career Development

#### Money Matters

- Who: Boys & Girls Club members ages 13 to 18
- What: To promote financial responsibility among teens by building their basic money management skills. Money Matters helps teens gain useful knowledge and skills in various aspects of financial literacy, including budgeting, saving and investing, credit and debt, entrepreneurship, and saving for college.
- Third party evaluation: Conducted in 2008, study found participants documented knowledge increases and behavior changes including researching and applying for part-time jobs, developing a spending plan or budget, opening a checking account, and discussion of financial issues with caregivers.

#### Passport to Manhood

- Who: Male Club members ages 11 to 14
- What: Address the critical issues that males face both during adolescence and in their futures, such as ethics, decision-making, self-esteem, conflict resolution, wellness, relationships, fatherhood, employment, and careers. Passport to Manhood is a 14-session program that concentrates on specific aspects of manhood through highly interactive activities. Each participant is issued his own "passport" to underscore his personal journey of maturation and growth. Topics covered in the sessions include:

Getting to Know You

Values in Personal Decision Making

Code of Ethics

Personal Wellness

**Substance Abuse** 

Responses to Authority

Relationships with Girls

Fatherhood and the Family

**Employment and Careers** 

Personal Leadership and Community

Responsibility

Diversity

Cooperation and Conflict

Self-Esteem and Self-Image

— Third party evaluation: Unknown

#### Power Hour

- Who: Boy & Girl Club members ages 6 to 18
- What: Homework completion is a critical component of young people's academic success. Daily homework completion and skills practice reinforces school day learning and helps youth develop good work habits, time management skills and perseverance. The Power Hour program engages youth in homework completion and academic skill practice when they first arrive at the Club after school, before they participate in other activities. All areas of the Club can be used for Power Hour, and staff from all Club programs (from sports to arts) can provide homework assistance, reinforcing the idea that academics is important.
- Third party evaluation: Unknown

#### Project Learn

- Who: Boy & Girl Club members ages 6 to 18
- What: Project Learn is based on the research which demonstrated that low-achieving students spend most of their non-school hours involved in activities that have little to no academic benefit, while high-achieving students participate in many "high-yield" learning activities that reinforce the skills and knowledge they are learning in school. Project Learn is designed to incorporate high-yield activities into Boys & Girls Club programming and use a comprehensive strategy of academic support and incentives. Highyield learning activities reinforce and extend skills in reading, writing, communication (listening and speaking), math, and problem-solving. Staff members are trained to create and integrate high-yield learning activities into programs throughout the Club.
- Third party evaluation: Evidence-based program rated "effective" by Office of Juvenile Justice & Delinquency Prevention.

#### SMART Girls

- Who: Female Club members ages 8 to 17
- What: SMART Girls is a health, fitness, prevention/education and self-esteem enhancement program for girls. The program is designed to encourage healthy attitudes and lifestyles that will enable girls to develop to their full potential. Female Club members receive health and social issue unique to them, and build the necessary skills to resist negative influences such as drugs, alcohol and premature sexual activity.
- Third party evaluation: Unknown, SMART Girls will include a gender-specific survey, a pre/post test and an environmental scan, to help determine program effectiveness and measure the degree of knowledge and/or skills mastery that participants acquire.

#### SMART Moves

- Who: Boys & Girls Club members ages 6 to 15
- What: The SMART (Skills, Mastery and Resistance Training) Moves program is, the program integrates updated information and strategies into this time-tested approach to provide effective prevention education. SMART Moves participants are exposed to a variety of activities designed to hone their decision-making and critical-thinking skills, and help them learn how to avoid and/or resist alcohol, tobacco, other drugs and premature sexual activity.
- Third party evaluation: Unknown, considered a nationally acclaimed prevention program originally developed in the 1980s, newly revised in 2011.

#### Triple Play

- Who: Boys & Girls Club members ages 6 to 18
- What: Triple Play is a comprehensive health and wellness program developed in collaboration with the U.S. Department of Health & Human Services. The program is designed to be incorporated into multiple aspects of youth experiences at the Club, using a three-pronged strategy of engaging the mind, body and soul of youth. The goal is to improve the overall health of young people by increasing their daily physical activity, teaching them good nutrition, and helping them to develop and sustain positive relationships with others.
- Third party evaluation: Evidence-based program rated "promising" by the Promising Practices Network.

# Virginia Alliance of Boys & Girls Clubs TANF Funding History

	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
TANF	N/A	N/A	N/A	N/A	\$1.0 Million	\$1.0 Million
GF	N/A	N/A	N/A	N/A	N/A	N/A

- The Earned Income Tax Credit (EITC) is a refundable federal income tax credit for low-income working individuals and families.
- Congress originally approved the tax credit legislation in 1975 in part to reduce the income tax burden on low-income workers, supplement wages and provide an incentive to work.
- The EITC is the single largest federal program designed to lift people out of poverty.
- The credit reduces the amount of federal tax owed and typically results in a refund check.
- To qualify for the EITC, taxpayers must work full or part time and have earned income. They must also meet other requirements and file a tax return even if they did not earn enough money to be required to file a return.
- The EITC was expanded in 2010 to include a larger maximum refund for families with three or more children.

- The Virginia Community Action Partnership (VACAP) promotes the EITC through the Virginia CASH Campaign (Creating Assets, Savings and Hope).
- The Virginia CASH Campaign supports community groups and local coalitions throughout the Commonwealth that provide free tax preparation services to low-income working individuals and families.
- The mission is raise awareness of EITC among all eligible taxpayers and to educate workers, employees, clients, and customers of the importance of obtaining all tax credits to which they are entitled.
- VACAP encourages financial literacy, savings, and asset building as coalitions develop an outreach program to link EITC with other asset-building programs.



- Services relate to TANF purposes 1 and 2.
- Target Population citizens that may be eligible for the federal EITC. EITCs further the TANF goal of promoting work by helping working families make ends meet and stay employed and enable clients to work towards self-sufficiency.
- Eligible Families Families do not have to be receiving
   TANF cash assistance in order to qualify.

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- The Virginia General Assembly appropriates TANF funding to VDSS to contract with VACAP for the EITC Initiative.
- VACAP is charged with reporting annually to the Governor and General Assembly on efforts to expand the number of eligible Virginians who claim the federal EITC, including the number of individuals identified who could benefit from the credit, the number of individuals counseled on the availability of federal EITC, and the number of individuals assisted with tax preparation to claim the federal EITC. VACAP is to also detail actual expenditures for the program including the sub-contractors that were utilized.
- VACAP distributes grant funds directly to local coalitions
  - For 2015, grant funds were distributed in late November 2015
  - 100% of the grant funds were disbursed
- VACAP establishes state and local partnerships, maintains the EITC website and hosts a workshop/conference each fall emphasizing tax time topics suggested by the coalitions.
- VACAP hosts conference calls to keep all coalitions current on tax updates.

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#### 25 coalitions working with community volunteers received funding from the EITC Grant

#### 2014 EITC Grant Awards

- Appalachian CAA \$5,000
- CAP SAW-City of Waynesboro \$9,000
- Clinch Valley Community Action \$7,000
- Community Tax Aid \$7,500
- Enterprise Development Group \$9,000
- Fairfax County-Northern Virginia CASH \$5,425
- Loudoun County DFS \$5,000
- Lynchburg Community Action \$7,000
- Metrocash Richmond \$8,000
- Mountain CAP \$5,000
- New River Community Action \$12,000
- Office of Human Affairs \$10,000
- People Incorporated of Virginia \$9,000
- Pittsylvania County Community Action \$10,000

- Rappahannock Region EITC \$10,000
- Rooftop of Virginia \$5,500
- Skyline CAP \$3,000
- South Hampton Roads EITC
   Coalition/The UP Center \$10,000
- STEP \$8,000
- Total Action for Progress \$6,500
- Tri-County Community Action \$5,000
- United Way of Henry County/Martinsville \$10,000
- United Way-Thomas Jefferson Area \$6,000
- Western Highlands \$8,800
- Williamsburg/JCC \$4,000



- Highlights from Tax Year 2014 (filing season January April 2015)
  - 25 coalitions
  - 27,118 returns prepared (electronic)
  - 4,786 (paper, prior year, and Facilitated Self-Assisted)
     returns filed
  - Over \$36.7 million in federal refunds
  - Over \$12.9 million in EITC refunds
  - Over \$6.3 million savings in tax preparation fees
  - Average adjusted gross income of clients = \$20,454



#### **EITC Grants TANF Funding History**

	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
TANF	\$185,725	\$185,725	\$185,725	\$185,725	\$185,725	\$185,725
GF	N/A	N/A	N/A	N/A	N/A	N/A



- Currently, there is no statutory reporting requirement for projects funded by TANF.
  - Prior to the 2016 General Assembly Session, the Code of Virginia required a report on activities for the Virginia Independence Program (VIP) funded with TANF.
    - Included eligibility and work requirements
  - These provisions were repealed by the 2016 Acts of Assembly, c. 23, cl. 2. (House Bill 559, Delegate Robert Orrock).
- Language repealed from the Code of Virginia
  - § 63.2-619 of the Code of Virginia Evaluation and reporting
  - A. In administering the Program, the Commissioner shall develop and use evaluation methods that measure achievement of the goals specified in 63.2-601.
  - B. The Commissioner shall file an annual report with the Governor and General Assembly regarding the achievement of such goals.
  - C. The annual report shall include a full assessment of the Program, including its effectiveness and funding status, statewide and for each locality; and a comparison of the results of the previous annual reports. The Department shall publish the outcome criteria to be included in the annual report.
  - § 63.2-703 (9) of the *Code of Virginia* Temporary Assistance For Needy Families Program, Faith-based and community initiatives; responsibilities of the Department Make regular reports to the Governor and General Assembly on the fulfillment of the Department's responsibilities related to faith-based and community initiatives.

- There is statutory language for the creation of a TANF Funding Pool Program with annual reporting on funding and outcomes.
- The provisions of this statute were never implemented.
- § 63.2-601.2 of the *Code of Virginia* —Statewide Temporary Assistance for Needy Families (TANF) Program Funding Pool Program.
  - VDSS is to develop a statewide TANF Funding Pool Program to be awarded to providers of expanded TANF programs.
  - The pool will include all funds not transferred to the Child Care and Development Block Grant
    or Social Services Block Grant or used for cash assistance, employment services, or child-care
    benefits through the TANF program, up to an amount equal to 12 percent of the total
    amount of the TANF block grant for that year.
  - Prior to submission of its proposed biennial budget to the Governor, the VDSS will issue a
    Request for Proposals (RFP) for use of available pool funds to all appropriate service
    providers across the Commonwealth.
  - Following the review of all RFP applications for TANF funding, VDSS is required provide a summary of all requests received and their funding recommendations to the Governor and the General Assembly. The Governor must then consider these recommendations for the use of TANF dollars in the development of the proposed budget.
  - VDSS shall require all providers receiving Funding Pool Program funds to report annually on the use of the funds and outcomes achieved and shall include such information in its annual report to the General Assembly.



- Currently, there is no budget language for TANF expanded program reporting.
- There was language in the 2013 Appropriation Act for such reporting.

2013 Appropriation Act, Item 337 (B)

The Department of Social Services shall report annually on October 1 to the Governor, the Secretary of Health and Human Resources, the Chairmen of the House Appropriations and Senate Finance Committees, and the Director, Department of Planning and Budget regarding spending; program results; clients served; the location, size, implementation status, and nature of projects funded with TANF funds; results of all formal evaluations; and recommendations for continuation, expansion, and redesign of the projects. Such report shall be combined with the report required by § 63.2-619, Code of Virginia.



- There is budget language for TANF forecast and expenditure reporting.
- 2016 Appropriation Act Item 341 B.
  - By November 1 of each year, the Department of Planning and Budget, in cooperation with the Department of Social Services, shall prepare and submit a forecast of expenditures for cash assistance provided through the TANF program, mandatory child day care services under TANF, foster care maintenance and adoption subsidy payments, upon which the Governor's budget recommendations will be based, for the current and subsequent two years to the Chairmen of the House Appropriations and Senate Finance Committees.
- This is completed annually.



#### Healthy Families (\$9.0M)

 PCAV evaluation, VDSS monitors 32 contracts, all sites submit quarterly and annual reports to VDSS.

#### Comprehensive Health Investment Project (CHIP) (\$2.4M)

 There is an MOA between VDSS and VDH with VDSS overseeing statewide administration and financing of the 6 CHIP sites and VDH acting as the public health agency partner. VDH maintains documentation of expenditures. Reimbursement requests and cumulative performance and outcome results are submitted to VDSS quarterly.

#### Resource Mothers (\$1M)

 There is an MOA between VDSS and VDH with VDSS overseeing statewide administration and financing of the 8 health district offices and 5 private contractors. VDH is the public health agency partner. VDH maintains documentation of expenditures. Reimbursement requests and cumulative performance and outcome results are submitted to VDSS quarterly.



#### Domestic Violence (\$3.3M)

 VDSS administers the funds and monitors performance for each of the 50 grantees (30 of which serve TANF recipients), all sites report semiannually and annually to VDSS, and grantees are required to include an evaluation component.

#### Community Action Agencies (\$4.25M)

VDSS administers the funds and monitors performance for 28 local and 3 statewide agencies. Federal law requires the monitoring of each local Community Action Agency at least once every 3 years to ensure sub-recipients are meeting performance goals, administrative standards, financial management requirements, and other requirements (VDSS strives to do this at least annually). There is an annual funding application, quarterly reporting requirements, as well as annual performance results for outputs and outcomes.

#### Boys and Girls Clubs (\$1M)

 New appropriation for FY 17 and FY 18, VDSS administers the funds and monitors performance for the 9 statewide programs.

#### EITC Grants (\$186K)

 VDSS administers the funds and contracts with VACAP. VACAP is charged with reporting annually to the Governor and General Assembly expenditures, subcontractors, and numbers of individuals assisted.

# Reporting Requirements



#### Federal reporting requirements

- VDSS submits monthly data reports on a quarterly basis to the U.S.
   Administration for Children and Families.
- This includes aggregate data such as the number of cases and number of recipients, as well as disaggregated data on individual cases and clients.
- For active cases, there are 77 data reporting elements including demographic information, income information, and information about each individual employment and training activity in which a recipient participates.

# Reporting Requirements

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#### Federal reporting requirements

- Financial data
  - Transfers, expenditures,
  - Maintenance of effort expenditures
  - Contingency fund expenditures
- Narrative descriptions of expenditures and estimates (annually)
  - Target population and types and amounts of benefits provided
- Revisions to data reported in precious years
  - e.g., miscategorizing of expenditures
- Cumulative fiscal years reports
- Transfer of TANF funds to other allowable activities

- Work, education, and training activities
- Early care and education
- Non-recurrent short term benefits
- Supportive services
- Services for children and youth
- Prevention of out-of-wedlock pregnancies
- Fatherhood and two-parent family formation and maintenance programs
- Child welfare services
- Home visiting programs
- Program management
  - Administrative costs
  - Assessment/service provision
  - Systems



# Questions/Comments?

Amy Atkinson, Executive Director Virginia Commission on Youth 804-371-2481

aatkinson@vcoy.virginia.gov

http://vcoy.virginia.gov